# **Philippine Competition Act**

Republic Act No. 10667

## Alberto C. Agra

Certified PPP Specialist<sup>TM</sup>

Certified Regulation Specialist<sup>™</sup>

PPP Consultant and Practitioner

PPP Law and Local Government Law Professor and Political Law Bar Reviewer, Ateneo Law School

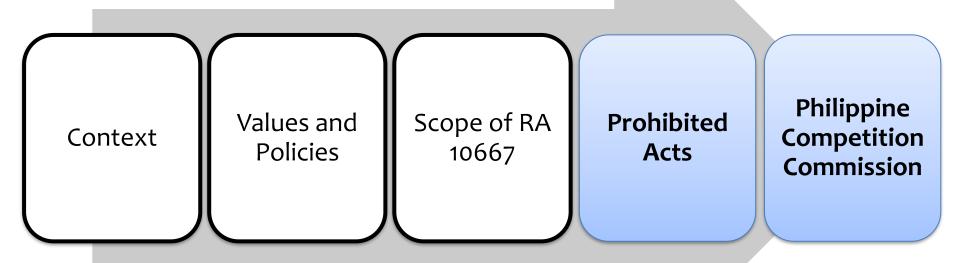
President, Forensic Solutions

Columnist, PPP Lead, BusinessMirror

PhD Candidate, Leadership Studies major in Public Management, Ateneo School of Government

Former Acting Secretary of Justice, Acting Solicitor General and Government Corporate Counsel

## **Discussion Flow**



No Choice

No Innovation

**No Competition** 

No "Real" Prices

No Business

## A competition law ...

"is the government regulation of business with the goal of preventing and prohibiting anticompetitive behaviour and unfair business practices. It involves the regulation of the continuous struggle of companies for superiority by attempting to maintain fair competition so that all people and companies can benefit from competitive prices, product choice and quality services."

(www.translegal.com)

## **Core Values and Policies**

Free and Fair Competition

Economic Efficiency

Free Markets

Equal Opportunities

Equitable Distribution

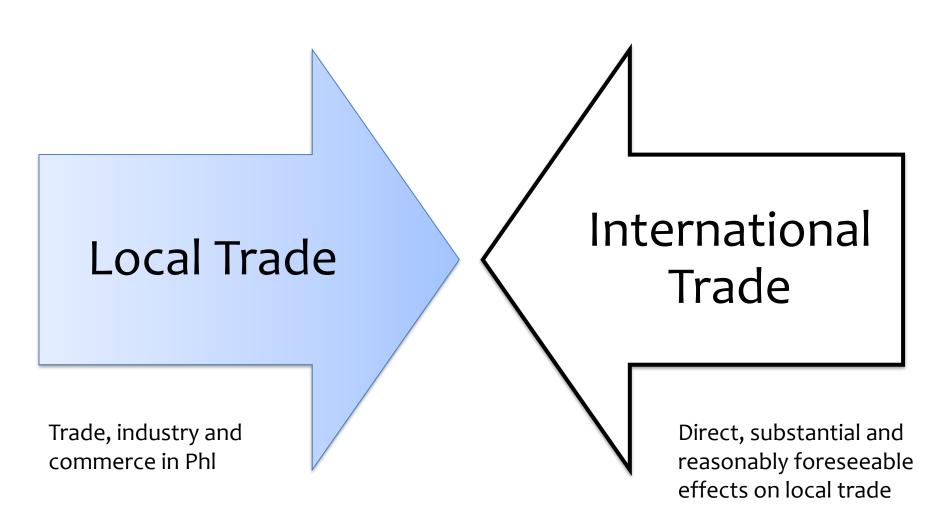
Consumers' Right of Choice

Private Investment Entrepreneurial Spirit

WWW.ALBERTOCAGRA.COM

Quality of Life

## **Territorial Jurisdiction**



## **Prohibited Acts**

**Anti-Competitive Agreements** Abuse of Dominant Position Anti-Competitive Mergers and Acquisitions

# (1) Anti-Competitive Agreements

Between/ among competitors

| (1) Per se<br>prohibited   | (2) Effect-Based Substantially preventing, restricting or lessening competition   | (3) Others Substantially preventing, restricting or lessening competition |
|--|---|---|
| <ol> <li>Restricting competition as to price or other terms</li> <li>Fixing price at an auction/bidding</li> </ol> | <ol> <li>Setting, limiting or controlling production, markets, technical development or investment</li> <li>Dividing or sharing the market (volume, territory, goods, buyers/ sellers)</li> </ol> | Not included in<br>(1) and (2)  |

# (1) Anti-Competitive Agreements

Relevant Market Substantial Adverse Impact

Future Market Developments

Past Behavior of Parties

Development of Priority Areas

Totality of Evidence



**Dominant position** refers to a position of **economic strength** that an entity or entities hold which makes it **capable of controlling the relevant market independently** from any or a combination of the following: **competitors**, **customers**, **suppliers or consumers**.

Relevant market refers to the market in which a particular good or service is sold and which is a combination of the relevant product market and the relevant geographic market (product or geographic).

Market Share

Ability to Fix
Prices unilaterally
or restrict supply

Existence of Barriers

Power of Competitors

Input Access by Competitors

Power to Switch to other Goods

**Recent Conducts** 

50% or more Market Share

**Factors** 

Entity in **dominant position** who engages in conduct that would **substantially prevent, restrict or lessen competition**:

- Selling goods or services below cost with the object of driving competition out of the relevant market
- Imposing barriers to entry or committing acts that prevent competitors from growing within the market in an anti-competitive manner
- 3. Making a transaction subject to acceptance by the other parties of other obligations which, by their nature or according to commercial usage, have no connection with the transaction

- 4. Setting prices or other terms or conditions that discriminate unreasonably between customers or sellers of the same goods or services, where such customers or sellers are contemporaneously trading on similar terms and conditions
- 5. Imposing restrictions on the lease or contract for sale or trade of goods or services concerning where, to whom, or in what forms goods or services may be sold or traded, such as fixing prices, giving preferential discounts or rebate upon such price, or imposing conditions not to deal with competing entities, where the object or effect of the restrictions is to prevent, restrict or lessen competition substantially
- 6. Making supply of particular goods or services dependent upon the purchase of other goods or services from the supplier which have no direct connection with the main goods or services to be supplied

- 7. Directly or indirectly imposing unfairly low purchase prices for the goods or services of, among others, marginalized agricultural producers, fisherfolk, micro, small-, medium-scale enterprises, and other marginalized service providers and producers;
- 8. Directly or indirectly **imposing unfair purchase or selling price on their competitors**, customers, suppliers or consumers, provided that prices that develop in the market as a result of or due to a superior product or process, business acumen or legal rights or laws shall not be considered unfair prices; and
- **9. Limiting production**, markets or technical development to the prejudice of consumers

#### Covered

Substantially prevent, restrict or lessen competition (SPRLC) in the relevant market or in the market for goods or services

#### **Not Covered**

- Gains in efficiencies > effects
   of any limitation on
   competition
- 2. A party to the merger or acquisition agreement is faced with actual or imminent financial failure, and the agreement represents the least anti-competitive arrangement among the known alternative uses for the failing entity's

www.albertocagra.com
assets

#### **Compulsory Notification**

- Transaction value > P1Billion
- 30-day ban on consummating agreement
- Information based on form prescribed in IRR
- Violation: void transaction and fine
- Inaction amounts to approval

#### If found anti-competitive

- Implementation prohibited
- 2. Implementation prohibited conditionally (subject to changes imposed by PCC)
- Implementation prohibited until new agreement reached

>Php 1,000,000,000 (threshold)

- Annual gross revenues or value of assets
- Value of the transaction
  - In and/ out of the Philippines
  - Acquisition of voting shares (value of assets or gross revenues, and 35%/ 50% voting share)
- Combined asset value in joint venture
- Successive transactions in 1 year = 1 transaction

- Assess if SPRLC
- Consider substantiated efficiencies
- Compare competitive conditions (now and if)

**Review Parameters** 

- Case-to-case basis analysis
  - Structure of relevant market
  - Market position
  - Presence of competition
  - Availability of alternatives
  - Barriers to entry

Procedure

Pre-Notification

Notification Proper

Action

- Inform PCC
- Consultation
- Non-binding advice

Phase 1 Review

- Submit forms and pay fee
- PCC determines completeness (15 days)

Phase 2 Review

- 30-day waiting period begins
- May be extended (60-90 days)
- Assess and evaluate

PCC approves or prohibits

WWW.ALBERTOCAGRA.COM

#### **Nature**

- Statutorily-created
- Independent
- Attached Agency of OP
- AdministrativeAgency
- Public Office
- Not a GOCC

### **Commission Proper**

- 5-member Collegial Body
- 7-year fixed term (staggered)
- No reappointment
- Security of tenure
- Prohibitions and Disqualifications
- SSL-exempt
- Immune from suit (unless bad faith)
- Free and harmless (unless violate Act, bad faith)

Adjudicatory

Investigative

Rule-making

Review Authority

Advisory

**Enforcement** 

### **Quasi-Judicial**

- Violation of the Act
- Motu propio, complaint or referral by regulatory agency
- Institute civil or criminal proceedings
- Conduct administrative proceedings and impose sanctions
- Prohibit anti-competitive mergers and acquisitions
- o Issue injunctions, requirement of divestment and disgorgement of excess profits (anti-competitive agreements/ abuse of dominant position). ALBERTOCAGRA.COM

## **Quasi-Legislative**

- Issue rules
   (supplementary,
   interpretative,
   procedural,
   internal and
   contingent)
- Together with
   Sector Regulators,
   issue rules

### Investigation

- Violation of Act
- Fact-finding or preliminary inquiry
- Motu propio, complaint or referral by regulatory agency
- May issue cease and desist order
- Outcome: Closure of inquiry, full blown proceedings or initiate criminal case

#### **Enforcement and Remedies**

- Enforce Act
- May issue writ of execution
- Payment of administrative fines
- Non-adversarial remedies
  - Binding Ruling (no case)
  - Show Cause Order
  - Consent Order (no admission)
  - Compliance Monitoring

### Forbearance, if ...

- Unnecessary to attain objectives
- Not impede competition
- Consistent with public interest
- Benefit consumers

## **Leniency Program**

- Immunity from suit or reduction of fine in exchange of voluntary disclosure of information
- Whistleblower Immunity from suit
  - No information received yet by PCC
  - Prompt action
  - Terminated its own action
  - Continuous cooperation
  - No coercion

#### **Nolo Contendere**

- In criminal proceedings
- Accepts punishment without denying or accepting responsibility
- Entered up to arraignment
- Court permission

#### **Coercive Powers**

- Subpoena
- Contempt
  - Misconduct
  - Refusal to obey subpoena

#### Office for

#### Competition

- OFC retained under DOJ
- Conduct
   preliminary
   investigation
   and prosecute
- May grant leniency or immunity

#### **Courts**

- RTC has jurisdiction (civil and criminal)
- PCC decisions appealable to Court of Appeals
- PCC decision not stayed unless so declared by CA
- Injunction by SC or CA only
- Upon order of Court, PCC can inspect business premises premises

### **Regulatory Agencies**

- Sector Regulators consulted
- May provide favorable recommendation
- PCC has original and primary jurisdiction
- May issue joint rules
- Deputize enforcement agencies
- PCC can participate in regulatory proceedings
- Assist NEDA

(0917) 5353823 alberto.c.agra@gmail.com www.albertocagra.com THANK YOU.